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#### UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON

AT SEATTLE

IN RE NATIONAL SECURITY LETTER

CASE NO. C13-1048RAJ

HONORABLE RICHARD A. JONES

**ORDER** 

This matter came before the court on the parties' May 20, 2014 stipulated motion to unseal specific documents from the docket in this action. The court GRANTS that motion, and orders as follows: The clerk shall UNSEAL this civil action. Before doing so, the clerk shall SEAL every document on the docket of this action except this order and the two documents attached to it.

The two documents attached to this order are the parties' stipulation to resolve this dispute, as well as a redacted version of Microsoft's 18 U.S.C. § 3511 petition challenging a national security letter it received from the Federal Bureau of Investigation.

In granting this stipulated motion, the court suggests no opinion on whether it is appropriate to maintain the remainder of the docket in this action under seal, or whether the redactions to Microsoft's petition are necessary to protect any legitimate interest of the FBI. The court merely observes that the parties' stipulation and this order are sufficient to ensure that the public can become aware of the existence of the national security letter that the FBI issued to Microsoft, Microsoft's petition challenging it, and other facts relevant to the petition. That will enable any member of the public to seek relief in this court if he or she believes that the redactions are inappropriate or that it is ORDER - 1

#### Case 2:13-cv-01048-RAJ Document 29 Filed 05/21/14 Page 2 of 2

inappropriate to continue to maintain the remainder of the docket in this action under seal. DATED this 21st day of May, 2014. Richard A Jones The Honorable Richard A. Jones United States District Court Judge 

ORDER – 2



13-CV-01048-APPO

## **EXHIBIT 1**

Case 2:13-cv-01048-RAJ \*SEALED\* Document 26 \*SEALED\* Filed 10/23/13 Page 1 of \$ 1 The Honorable Richard A. Jones 2 3 4 5 6 7 UNITED STATES DISTRICT COURT 8 WESTERN DISTRICT OF WASHINGTON AT SEATTLE 9 No. 13-cv-001048-RAJ 10 In re NATIONAL SECURITY LETTER STIPULATION AND 11 <del>[PROPOSED] </del>ORDER OF DISMISSAL 12 FILED UNDER SEAL 13 Note for Motion: 14 September 25, 2013 15 **STIPULATION** 16 Microsoft Corporation ("Microsoft") and Eric H. Holder, in his capacity as Attorney 17 General of the United States, by and through their attorneys, agree and stipulate as follows: 18 1. In 2013, Microsoft received a National Security Letter issued by the Federal 19 Bureau of Investigation ("FBI") pursuant to 18 U.S.C. § 2709 (the "NSL"). 20 2. The NSL directed Microsoft to provide certain information regarding a single 21 user account associated with a Microsoft enterprise customer (the "Customer"). 22 3. Pursuant to 18 U.S.C. § 2709(c), the NSL also forbade Microsoft from 23 disclosing that the FBI had sought access to information or records through the NSL, other than 24 to those persons to whom such disclosure was necessary to comply with the request or to 25 attorneys to obtain legal advice or assistance with respect to the NSL. 26 27 Davis Wright Tremaine LLP LAW OFFICES Suite 2200 Stipulation and Order of Dismissal (No. 13-cv-001048-RAJ) – 1 DWT 22652431v2 0025936-001860 1201 Third Avenue Seattle, WA 98101-3045 206.622.3150 main - 206.757.7700 fax

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- 4. In 2013, Microsoft filed a Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment Pursuant to 28 U.S.C. §§ 2201 and 2202 (the "Petition") in the U.S. District Court for the Western District of Washington. The Petition challenged the constitutionality of the statutes authorizing NSLs, 18 U.S.C. §§ 2709 and 3511, inter alia, under the First Amendment and the Separation of Powers doctrine.
  - 5. Microsoft's Petition alleges, among other things, that:
    - Microsoft provides online services to both individual and enterprise customers:
    - ii. Microsoft provides enterprise online services that operate in the "cloud," i.e., the services run in Microsoft's data centers and customer data is stored and processed in those data centers;
    - iii. Microsoft devotes substantial resources to protecting its users' privacy; and
    - iv. The NSL was unreasonable and oppressive under § 3511.
  - 6. In 2013, the United States withdrew the information request portion of the NSL.
- 7. The Government has filed a Notice stating that the NSL information request has been withdrawn. The Government's Notice informed the Court that "the FBI obtained the requested information through lawful means from a third party, the Customer, in a way that maintains the confidentiality of the underlying investigation."
- 8. Once entered by the Court, this Stipulation and Order modifies the nondisclosure requirement of the NSL such that the nondisclosure requirement shall not be construed to prohibit public discussion of this Stipulation and any of its contents.
- 9. The parties agree that Microsoft shall not disclose the contents or nature of the NSL, except that six weeks after the date of this Stipulation, neither party will oppose a motion to unseal the redacted versions of this Stipulation and the Petition which are attached as Exhibits A and B, respectively, to this Stipulation and Order.
- 10. This action should be dismissed with prejudice and without award of attorney fees or costs to any party.

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11. This Stipulation does not signify agreement or acquiescence by the United States to any of the claims, factual, legal, or otherwise, in the Petition. This Stipulation does not constitute, and may not be construed as, a determination or an admission of a violation of any law, rule, regulation, policy, or contract by the United States, or an admission that the United States is liable in this matter or that Microsoft is a prevailing party.

DATED this 25th day of October, 2013.

Stipulation and Order of Dismissal (No. 13-cv-001048-RAJ) - 3 DWT 22652431v2 0025936-001860

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1 Attorneys for Microsoft Corporation Attorneys for Respondent 2 By s/Mark N. Bartlett By s/Steven Y. Bressler 3 4 DAVIS WRIGHT TREMAINE LLP STUART F. DELERY 5 Assistant Attorney General Steve M. Rummage, WSBA #11168 6 Mark N. Bartlett, WSBA #15672 JENNY A. DURKAN Candice M. Tewell, WSBA #41131 **United States Attorney** 7 1201 Third Avenue, Suite 2200 8 Seattle, WA 98101-3045 KERRY J. KEEFE Telephone: 206-622-3150 Assistant United States Attorney 9 Fax: 206-757-7700 E-mail: steverummage@dwt.com ARTHUR R. GOLDBERG 10 markbartlett@dwt.com Assistant Branch Director candicetewell@dwt.com 11 STEVEN Y. BRESSLER, DC Bar 12 Laura Handman, D.C. Bar #444386\* #482492 Alison Schary, D.C. Bar #1014050\* ERIC SOSKIN, PA Bar #200663 13 1919 Pennsylvania Ave, NW, Suite 800 Attorneys Washington, D.C. 20006-3401 U.S. Department of Justice 14 Civil Division, Federal Programs Branch Telephone: 202-973-4200 Fax: 202-973-4499 P.O. Box 883 15 Washington, D.C. 20044 E-mail: laurahandman@dwt.com 16 alisonschary@dwt.com (202) 305-0167 (telephone) (202) 646-8470 (facsimile) 17 Steven.Bressler@usdoj.gov COVINGTON & BURLING LLP 18 James M. Garland, D.C. Bar #475509\* 19 Alexander A. Berengaut, D.C. Bar #989222\* 20 1201 Pennsylvania Ave. NW Washington, D.C. 20004-2401 21 Telephone: 202-662-6000 Fax: 202-662-6291 22 E-mail: igarland@cov.com 23 aberengaut@cov.com 24 \*Admitted pro hac vice 25 26 27

Case 2:13-cv-01048-RAJ \*SEALED\* Document 26 \*SEALED\* Filed 10/23/13 Page 5 of 5

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<u>ORDER</u>

This matter having come on regularly for hearing before the undersigned Judge upon the above stipulation, and the Court being fully advised, now, therefore, it is hereby

ORDERED, ADJUDGED, AND DECREED that this action is DISMISSED WITH PREJUDICE and without attorney fees or costs to any party.

It is further ORDERED that the Stipulation and proposed order, along with the attached exhibits, (Dkt. # 25) and this Order shall be filed under seal, without prejudice to the Court's consideration of any motion to unseal filed by either party.

It is further ORDERED that the Court shall retain exclusive jurisdiction over this matter for purposes of enforcing the above Stipulation and resolving any disputes that may arise in the future regarding the Stipulation by the parties.

The Clerk shall provide a copy of this order to the parties.

DATED this 23rd day of October, 2013.

The Honorable Richard A. Jones United States District Judge

# EXHIBIT 2

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3	THE STATE OF THE S		
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7	UNITED STATES DISTRICT COURT		
8	WESTERN DISTRICT OF WASHINGTON		
9	AT SEATTLE		
10	In re NATIONAL SECURITY LETTER No. 13-CV - 1048 - RAJ		
11	) MICROSOFT CORPORATION'S ) PETITION TO SET ASIDE		
12	) NATIONAL SECURITY LETTER ) UNDER 18 U.S.C. § 3511		
13	) AND COMPLAINT FOR ) DECLARATORY JUDGMENT		
14	) PURSUANT TO 28 U.S.C. §§ 2201 ) AND 2202		
15	) FILED UNDER SEAL UNDER		
16	) 18 U.S.C. §§ 2709 and 3511		
17	Microsoft Corporation ("Microsoft") received a National Security Letter (the "NSL")		
18	issued by the Federal Bureau of Investigation ("FBI") requesting information about an		
19	individual user account associated with one of Microsoft's enterprise customers:		
20	The NSL seeks information relating to a specific		
21	user account. The NSL also purports to restrict Microsoft from disclosing its receipt of		
22	the NSL to anyone—including anyone at		
23			
24	Microsoft brings this petition under 18 U.S.C. § 3511, seeking to set aside or modify the		
25	NSL as unreasonable, oppressive, or otherwise unlawful, and requesting declaratory relief as		
26	set forth below. First, the NSL is unlawful because the nondisclosure provisions of 18 U.S.C.		
27	Petition to Set Aside National Security Letter Under  18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 1  DWT 22162834v1 0050033-001919  Davis Wright Tremaine LLP  LAW OFFICES Suite 2200 1201 Third Avenue Seattle, WA 98101-3045 206 622 1150 main 208 237 7700 fbx		

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§§ 2709 and 3511 (the "NSL Statutes"), both facially and as applied, violate the First Amendment. The nondisclosure provisions constitute both an improper prior restraint and a content-based restriction on speech that fail to satisfy strict scrutiny.

—the NSL Statutes' nondisclosure provisions, as applied, are not narrowly tailored to promote the government's national security interests. *Second*, the NSL Statutes improperly violate the separation of powers by purporting to limit this Court's judicial review of the nondisclosure requirements imposed in connection with NSLs. *Third*, even beyond the serious constitutional deficiencies, the details of this NSL require that the Court modify it or set it aside as unreasonable and oppressive.

For these reasons, among others, Microsoft hereby avers the following:

#### I. PARTIES

- 1. Microsoft is a corporation organized under the laws of the State of Washington, with its principal place of business at One Microsoft Way, Redmond, Washington 98052.
- 2. The NSL in this case was issued by the FBI, which is located at
- 3. The FBI is an entity within the U.S. Department of Justice, an agency of the executive branch of the federal government.

#### II. JURISDICTION AND VENUE

- 4. This Court has jurisdiction over this action pursuant to 18 U.S.C. § 3511 because this is a petition to set aside an NSL.
- 5. This Court also has jurisdiction over this action pursuant to 28 U.S.C. § 1331 because the action concerns a federal question arising under 18 U.S.C. §§ 2709 and 3511, and the U.S. Constitution, and pursuant to 28 U.S.C. §§ 2201 and 2202 because this is a civil action for a declaratory judgment.
- 6. Microsoft resides and has its principal place of business in Redmond, Washington, located within the Western District of Washington. Accordingly, venue is proper under 18 U.S.C. § 3511 and 28 U.S.C. § 1391.

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 2 DWT 22162834v1 0050033-001919

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#### III. FACTUAL BACKGROUND

- 7. Microsoft is a provider of online services to individual and enterprise customers. One of Microsoft's enterprise online services is Office 365. Office 365 offers a suite of online productivity and collaboration services to enterprise customers, including Exchange Online, SharePoint Online, and Lync Online.
- 8. What distinguishes Office 365 from productivity software traditionally associated with Microsoft is that it operates in the "cloud." This means that Office 365 customers do not install Microsoft software on servers in their own premises to provide Office 365 services to users in their organizations. Rather, the Office 365 services run in Microsoft data centers, and customer data is stored or processed in those services in the Microsoft data centers. Users connect to the Internet and log on to a Microsoft portal, through which they are able to access their Office 365 services. Content created using Office 365 is stored remotely on a Microsoft server, which allows users to access content at any time, from any device, so long as they can connect to the Internet.
- 9. As more users migrate from locally installed software and locally stored data to cloud-based computing platforms, Microsoft increasingly is entrusted to store its customers' data safely and securely. Consequently, Microsoft maintains industry-leading privacy policies and practices and devotes substantial resources to protecting its users' privacy. Microsoft's comprehensive approach to privacy in the cloud is described in greater detail on its website (http://www.microsoft.com/privacy/cloudcomputing.aspx).
- associated with many customers is stored and processed on the same servers, with logical separation among customers. Office 365 customers large enough to have tens of thousands of user accounts may elect to purchase a "dedicated" version of the services, in which the customer has servers in the Microsoft data centers dedicated solely to running services, and storing and processing data, for that particular customer. Currently the dedicated service offers

customers the ability to implement certain administrative controls or advanced service features 2 not available in the multi-tenant offering, though service capabilities are converging over time. uses Microsoft's Office 365 dedicated online services. 3 4 5 6 7 8 9 12. The cloud services that Microsoft provides to are governed by 10 contract (the "Contract"). The Contract provides that Microsoft may disclose data 11 to satisfy legal requirements, comply with law or respond to lawful requests by a regulatory or 12 13 judicial body, or as required in a legal proceeding. The Contract also provides that, unless prohibited by law, Microsoft must use commercially reasonable efforts to give 14 notice of any such disclosures in advance, or as soon as commercially reasonable after such 15 disclosures. 16 13. 17 On , 2013, Microsoft received the NSL from the FBI (Exhibit 3). (The NSL is dated 2013.) The NSL directs Microsoft to provide several categories of 18 information regarding a single user account associated with the e-mail domain 19 which is supported within the block of individual Office 365 accounts (or 20 "seats") provided to by Microsoft under the Contract. 21 14. Among other things, the NSL states: 22 23 In accordance with Title 18 U.S.C. § 2709(c)(1), I certify that a disclosure of the fact that the FBI has sought or obtained access to 24 the information sought by this letter may endanger the national security of the United States; interfere with a criminal, 25 counterterrorism, or counterintelligence investigation; interfere with diplomatic relations; or endanger the life or physical safety of 26 a person. Accordingly, Title 18 U.S.C. § 2709(c)(1) and (2) prohibits you, or any officer, employee or agent of yours, from 27 disclosing this letter, other than to those to whom disclosure is

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 4 DWT 22162834v1 0050033-001919

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(emphasis added).

necessary to comply with the letter or to an attorney to obtain legal advice or legal assistance with respect to this letter.

In fact, it prohibits Microsoft from telling anyone, other than its counsel and those "to whom disclosure is necessary to comply with the letter," that it received an NSL.

#### IV. BASES FOR PETITION

#### **COUNT I**

### PETITION TO SET ASIDE NSL UNDER 18 U.S.C. § 3511 AND DECLARATION THAT THE NSL STATUTES VIOLATE THE FIRST AMENDMENT (FACIAL CHALLENGE)

- 15. Microsoft restates, realleges, and incorporates by reference paragraphs 1 to 14 above as if set forth in full herein.
- 16. The NSL Statutes, 18 U.S.C. §§ 2709 and 3511, facially violate the First Amendment for at least two independent reasons, as set forth below.
- Restraints on Speech. The NSL Statutes fail constitutional scrutiny because the nondisclosure requirements (and the associated judicial review provision) set forth in 18 U.S.C. §§ 2709(c) and 3511(a) and (b) (the "Nondisclosure Provisions") do not comport with the three procedural safeguards for prior restraints under Freedman v. Maryland, 380 U.S. 51, 58-59 (1965). These procedural safeguards apply to the NSL Statutes. See In re Nat'l Sec. Letter, No. C-11-02173, 2013 WL 1095417, at \*7 (N.D. Cal. Mar. 14, 2013), appeal pending (9th Cir. 2013), (concluding that Freedman protections apply to the NSL Statutes); Doe v. Mukasey, 549 F.3d 861, 880-81, 883 (2d Cir. 2008) (applying Freedman safeguards to NSL Statutes). Specifically, Freedman requires that "(1) any restraint prior to judicial review can be imposed only for a specified brief period during which the status quo must be maintained; (2) expeditious judicial review of that decision must be available; and (3) the censor must bear the burden of going to court to suppress the speech and must bear the burden of proof once in court." Thomas v. Chi. Park Dist., 534 U.S. 316, 321 (2002) (citation omitted). The failure to

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 5 DWT 22162834v1 0050033-001919

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Suite 22:00
1201 Third Avenue
Seattle, WA 98101-3045
206 622 3150 main - 206 757,7700 fax

comply with *Freedman*'s procedural safeguards renders the NSL Statutes unconstitutional. *In re Nat'l Sec. Letter*, 2013 WL 1095417, at \*8-10.

- 18. The NSL Statutes fail to comply with the first *Freedman* procedural safeguard because the restraint on speech lasts indefinitely. "Under *Freedman's* first prong, any restraint prior to judicial review can be imposed only for a specified brief period. The NSL provisions do not provide any limit to the period of time the nondisclosure order can be in place prior to judicial review." *Id.* at \*10.
- 19. The NSL Statutes fail to comply with the second *Freedman* procedural safeguard because they impermissibly circumscribe the judicial review available to NSL recipients. *See infra* ¶ 23, 35-36.
- 20. The NSL Statutes fail to comply with the third *Freedman* procedural safeguard because the NSL Statutes do not require the government to initiate judicial review, and the government does not bear the burden of proof once in court. *See In re Nat'l Sec. Letter*, 2013 WL 1095417, at \*9 ("There is no dispute that the NSL provisions do not require the government to initiate judicial review of the NSL nondisclosure orders."); *Mukasey*, 549 F.3d at 880-81 (lack of government-initiated judicial review fails constitutional scrutiny under *Freedman*).
- 21. Nondisclosure Provisions Not "Narrowly Tailored" to Survive Constitutional Scrutiny. The NSL Statutes also violate the First Amendment because the Nondisclosure Provisions constitute content-based restrictions on speech (i.e., speech about the NSL) that are not narrowly tailored to serve a compelling government interest. Microsoft does not dispute that the NSL Statutes implicate compelling national security interests. But "the NSL nondisclosure provisions are not narrowly tailored on their face, since they apply, without distinction, to both the content of the NSLs and to the very fact of having received one." In re Nat'l Sec. Letter, 2013 WL 1095417, at \*10.
- 22. The NSL Statutes' restrictions on speech also last an impermissible length of time: "[n]othing in the statute requires or even allows the government to rescind the non-

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 6 DWT 22162834v1 0050033-001919

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disclosure order once the impetus for it has passed." *Id.* at \*11; see also Doe v. Gonzales, 500 F. Supp. 2d 379, 421 (S.D.N.Y. 2007), aff'd in part, rev'd in part by Mukasey, 549 F.3d 861 ("Once disclosure no longer poses a threat to national security, there is no basis for further restricting NSL recipients from communicating their knowledge of the government's activities. International terrorism investigations might generally last longer than run-of-the-mill domestic criminal investigations, but they do not last forever.").

- 23. Finally, the NSL Statutes' judicial review provisions are not narrowly tailored insofar as they *require* the Court to consider *ex parte* submissions by the Government, whether or not they contain classified information and whether or not they can be disclosed to the petitioner (or even its cleared counsel) consistent with the national security concerns in any particular case. *See* 18 U.S.C. § 3511(e).
- 24. The unconstitutional portions of the NSL Statutes are not severable because Congress would not have enacted the constitutional portions of the statute without the unconstitutional portions of the statute. *See In re Nat'l Sec. Letter*, 2013 WL 1095417, at \*15 (finding it impossible to sever the unconstitutional nondisclosure provisions from the remaining portions of the NSL Statutes).
- 25. The unconstitutional portions of the NSL Statutes cannot be narrowed or conformed by judicial construction to save the constitutionality of the NSL Statutes. See id. at \*14 (finding it beyond the court's power to conform the NSL Statutes to constitutional requirements). Courts "may impose a limiting construction on a statute only if it is readily susceptible to such a construction. [They] will not rewrite a . . . law to conform it to constitutional requirements, for doing so would constitute a serious invasion of the legislative domain, and sharply diminish Congress's incentive to draft a narrowly tailored law in the first place." United States v. Stevens, 130 S. Ct. 1577, 1591-92 (2010) (internal quotations and citations omitted) (ellipsis in original).
- 26. A judicial declaration that the NSL Statutes violate the First Amendment is necessary and appropriate so that Microsoft may ascertain its obligations under law and ensure

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 7 DWT 22162834v1 0050033-001919

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Suite 2200
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Seattle, WA 98101-3045
206.622.3150 main - 206.757,7700 fax

prohibited from informing of the NSL's content (*i.e.*, the specific user account targeted), there is no plausible justification for barring Microsoft from notifying of the *fact* that Microsoft received an NSL directed at (without revealing the identity of the targeted account).

32. A judicial declaration that the NSL Statutes violate the First Amendment asapplied to Microsoft in this case is necessary and appropriate so that Microsoft may ascertain its obligations under law and ensure compliance . Absent such a declaration, Microsoft will continue to suffer from the unconstitutional impairment of its First Amendment rights.

# PETITION TO SET ASIDE NSL UNDER 18 U.S.C. § 3511 AND DECLARATION THAT THE NSL STATUTES VIOLATE THE U.S. CONSTITUTION'S SEPARATION OF POWERS (FACIAL CHALLENGE)

- 33. Microsoft restates, realleges, and incorporates by reference paragraphs 1 to 32 above as if set forth in full herein.
- 34. The NSL Statutes are unconstitutional because the judicial review provisions violate the separation of powers required by the U.S. Constitution. The NSL Statutes create a judicial review process, see 18 U.S.C. § 3511, but they simultaneously prevent courts from conducting the searching review required by the First Amendment in two distinct ways.
- 35. First, the NSL Statutes provide that a district court may modify or set aside the nondisclosure requirement only if the court finds "there is no reason to believe" that disclosure "may" result in an enumerated harm. See 18 U.S.C. § 3511(b). "The statute's intent—to circumscribe a court's ability to modify or set aside nondisclosure NSLs unless the essentially insurmountable standard 'no reason to believe' that a harm 'may' result is satisfied—is incompatible with the court's duty to searchingly test restrictions on speech." In re Nat'l Sec. Letter, 2013 WL 1095417, at \*12.
- 36. Second, if a specified government official has certified that such a harm "may" occur, that determination is "conclusive." See 18 U.S.C. § 3511(b). "The fiat of a

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 9 DWT 22162834v1 0050033-001919

Davis Wright Tremaine LLP
LAW OFFICES
Suite 2200
1201 Third Avenue
Seattle, WA 98101-3045
206.622.3150 main · 206,757.7700 fax

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governmental official, though senior in rank and doubtless honorable in the execution of official duties, cannot displace the judicial obligation to enforce constitutional requirements. Under no circumstances should the Judiciary become the handmaiden of the Executive."

Mukasey, 549 F.3d at 882-83 (internal quotation omitted).

37. A judicial declaration that the NSL Statutes violate separation of powers principles is necessary and appropriate so that Microsoft may ascertain its obligations under law and ensure compliance

Absent such a declaration, the FBI will continue to issue NSLs that impermissibly violate separation of powers principles.

# PETITION TO SET ASIDE NSL UNDER 18 U.S.C. § 3511, OR, IN THE ALTERNATIVE, TO MODIFY NONDISCLOSURE REQUIREMENT AS "UNREASONABLE" AND "OPPRESSIVE"

- 38. Microsoft restates, realleges, and incorporates by reference paragraphs 1 to 37 above as if set forth in full herein.
- 39. Even if the Court finds the NSL Statutes constitutional, the NSL at issue in this case should be set aside or modified to conform to the NSL Statutes.
- 40. The NSL Statutes provide that a "court may modify or set aside [an NSL] if compliance would be unreasonable, oppressive, or otherwise unlawful." 18 U.S.C. § 3511(a). The NSL received by Microsoft is unreasonable and oppressive because it imposes on Microsoft the significant expense of searching for, collecting, and producing the requested information when could more easily collect and produce the same information itself.
- 41. The NSL Statutes further provide that a "court may modify or set aside . . . a nondisclosure requirement [imposed by the NSL statute] if it finds that there is no reason to believe that disclosure may" create a risk of an enumerated harm. 18 U.S.C. § 3511(b). Here, there is no reason to believe that disclosure to

would create a risk of an enumerated harm.

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3	. 42. A	judicial declaration that the NSL should be set aside, or modified to allow		
4	Microsoft to info	about it, is necessary and appropriate so that Microsoft		
5	may ascertain its obligations under law and ensure compliance with			
6	Absent such a declaration, Microsoft will continue to be illegally burdened by this NSL.			
7	V. PRAYER FOR RELIEF			
8	Wherefore, Microsoft prays for an Order and Judgment:			
9	a) D	eclaring 18 U.S.C. §§ 2709 and 3511 unconstitutional, both facially and as-		
0	ar	oplied to Microsoft in this case;		
1	b) Se	etting aside the NSL as oppressive and unreasonable because the documents		
2	re	quested are more appropriately sought directly from , or, in the		
3	al	ternative, modifying the Nondisclosure Provisions to allow Microsoft to		
4	di	sclose the NSL to ; and		
5	c) G	ranting such other and further equitable or legal relief as the Court deems		
6	pr	roper.		
7	DATED this 18th day of June, 2013.			
8				
9		By s/Mark N. Bartlett		
20		Attorneys for Microsoft Corporation		
21		DAVIS WRIGHT TREMAINE LLP		
22	,	Stephen M. Rummage, WSBA #11168		
23		Mark N. Bartlett, WSBA #15672 Candice M. Tewell, WSBA #41131 1201 Third Avenue, Suite 2200		
24		Seattle, WA 98101-3045 Telephone: 206-622-3150		
25		Fax: 206-757-7700 E-mail: steverummage@dwt.com		
26		markbartlett@dwt.com candicetewell@dwt.com		
27		<u>candictieweniædwi.com</u>		
		side National Security Letter Under  Davis Wright Tremaine LLP  LAW OFFICES		

18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 11 DWT 22162834v1 0050033-001919

Suite 2200 1201 Third Avenue Seattle, WA 98101-3045 206 622.3150 main - 206.757,7700 fax

Laura Handman, D.C. Bar #444386 Alison Schary, D.C. Bar #1014050\* 1919 Pennsylvania Ave. NW, Suite 800 Washington, D.C. 20006-3401 Telephone: 202-973-4200 Fax: 202-973-4499 E-mail: laurahandman@dwt.com

James M. Garland, D.C. Bar #475509\* Alexander A. Berengaut, D.C. Bar 1201 Pennsylvania Ave. NW Washington, D.C. 20004-2401 Telephone: 202-662-6000 E-mail: jgarland@cov.com

\*Pro hac vice application pending

Petition to Set Aside National Security Letter Under 18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 12 DWT 22162834v1 0050033-001919

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1	CERTIFICATE OF SERVICE
2	I hereby certify that on the , 2013, I filed the foregoing with the court
3 4 5	and I caused to be served a true and correct copy of the following document(s) by the method indicated below and addressed as follows:  Petition to Set Aside NSL and Complaint for Declaratory Judgment
6	rection to Set Aside 1452 and Complaint for Declaratory sudgment
7 8 9 10	United States Attorney's Office Western District of Washington 700 Steward St., Suite 5220 Seattle, WA 98101 Tel: (206) 553-7970 Fax: (206) 553-0882  U.S. Mail  X Hand Delivery Overnight Mail Facsimile CM/ECF Notification Email
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12	
13 14	DATED this , 2013.
15 16 17	s/Candice M. Tewell Candice M. Tewell
18 19	
20 21	
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26   27	
•	Petition to Set Aside National Security Letter Under  18 U.S.C. § 3511 and Complaint for Declaratory Judgment – 13  DWT 22162834v1 0050033-001919  Davis Wright Tremaine LLP  LAW OFFICES Suite 2200 1201 Third Avenue Seattle, WA 98101-3045 206.622.3150 main · 206.757.7700 fax