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COPY NO. 28

1 October 1946

CENTRAL INTELLIGENCE GROUP

C.I.G. DIRECTIVE NO. 15

EXPLOITATION OF AMERICAN BUSINESS CONCERNS AND SCIENTIFIC,
EDUCATIONAL AND RELIGIOUS ORGANIZATIONS WITH CONNECTIONS
ABROAD AND AMERICAN RESIDENTS TRAVELLING ABROAD AS
SOURCES OF FOREIGN INTELLIGENCE INFORMATION

Memorandum by the Director of Central Intelligence, with
the Unanimous Concurrence of the Intelligence Advisory
Board including the Director of the
Federal Bureau of Investigation

1. Under the provisions of N.I.A. Directive No. 5, the Director of Central Intelligence is charged with acting for the National Intelligence Authority in coordinating all Federal foreign intelligence activities related to the national security to ensure that the over-all policies and objectives established by that Authority are properly implemented and executed. Under this responsibility, the Director is charged with the coordination of the exploitation of all sources of foreign intelligence information required for the national security.

2. Pending a complete solution of the over-all problem of exploitation of sources, current circumstances require that an interim action be taken with regard to the particular source represented by American business concerns and scientific, educational and religious organizations with connections abroad and American residents travelling abroad.

3. The following policies and procedures relating to the collection of foreign intelligence information required for the national security, through exploitation only in the United States of American business concerns and scientific, educational and religious organizations with connections abroad and American residents travelling abroad are announced:

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a. The Director of Central Intelligence will establish uniform procedures for:

(1) Securing the cooperation of such concerns, organizations and travellers in supplying such foreign intelligence information required for the national security as they possess, acquire, or can assist in obtaining.

(2) Insuring the security of the information procured and that the interests of those cooperating are not being jeopardized.

b. The Director of Central Intelligence will establish and maintain, on a current basis, as a part of the Central Register,* a contact register** of all existing and future business, organizational and individual contacts, from which clearance must be obtained by participating agencies before new contacts are approached.

c. The Director of Central Intelligence will establish standards for security clearance of contacts by participating agencies. Results of security checks will be furnished to the Director of Central Intelligence for incorporation in the central contact register to avoid duplication of effort.

d. The Director of Central Intelligence will coordinate the exploitation of this field on a nation-wide basis. Coordination will be effected by the Director of Central Intelligence through the heads of the intelligence agencies concerned. C.I.G. field representatives will establish and maintain liaison with the Intelligence Officers of local headquarters of Army areas, Naval Districts and Air Forces,

*Central Register: A file to be established by and in the Central Intelligence Group in which will be recorded -- in a form mutually agreed upon by the interested intelligence agencies of the Government -- the location, nature, reliability, etc., of all foreign intelligence information related to the national security in the possession of and acquired by the Government. The general function of Central Register is to provide a central and easily administered means of facilitating access by one agency to information in the physical possession of another agency and the exchange of valuable information by and between authorized agencies.

**Contact Register: A portion of the Central Register in which will be recorded the name, reliability, security, business connection, etc., of each company and individual contacted by any of the Government intelligence agencies as a source of foreign intelligence information related to the national security. The function of the Contact Register is to provide a means for preventing duplication of contacts with sensitive sources and to provide a ready source which will indicate the specialized knowledge of these groups and individuals in the field of foreign intelligence related to the national security.

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if present, through the medium of local inter-agency offices.

e. The Director of Central Intelligence will establish procedures for the dissemination of information collected by participating agencies.

f. The Director of Central Intelligence will establish procedures for the procurement of information by one agency for another.

g. Any briefing of private individuals going abroad temporarily, as to foreign intelligence information required for the national security, shall be performed by the agency making the contact. If agreeable to the contact, a representative of the Central Intelligence Group will participate. Departmental intelligence agencies will submit their requests for such information to the Central Intelligence Group. When required and available or upon request by a participating agency, technical specialists furnished by the participating agency will take part in the briefing.

4. It is not the intent of this Directive to affect in any way the authorized relationships of Federal departments and agencies with American business concerns, scientific, educational and religious organizations, and residents, for purposes other than the procurement of foreign intelligence information required for the national security. It is recognized that the Department of State has primary responsibility to protect and promote American foreign trade and that the Department of State must, to that end, maintain contacts with American business concerns and other non-governmental groups and individuals engaged in foreign trade.

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12 November, 1946

CENTRAL INTELLIGENCE GROUP

SUPPLEMENTAL DIRECTIVE NO. 1
TO C.I.G. DIRECTIVE NO. 15

EXPLOITATION OF AMERICAN BUSINESS CONCERNS AND
SCIENTIFIC, EDUCATION, AND RELIGIOUS ORGANIZA-
TIONS WITH CONNECTIONS ABROAD AND AMERICAN RESIDENTS
TRAVELING ABROAD AS SOURCES OF FOREIGN
INTELLIGENCE INFORMATION

Memorandum by the Director of Central Intelligence

The following instructions are issued to implement the policies and procedures set forth in paragraph 3 of C.I.G. Directive No. 15:

I. ESTABLISHMENT OF CONTACT REGISTER

In order to establish and maintain a contact register, the participating agencies will promptly submit the following information to C.I.G. in the indicated order of priority:

1. A list of all American business concerns and organizations with which contact is being or has been maintained since 1 January 1946 for the purpose of obtaining foreign intelligence information, including:

a. The name and address of the organization with brief description of type of business and importance as a source of foreign intelligence information. If a subsidiary, the name and location of parent organization.

b. Statement whether support of company as a whole has been obtained for furnishing foreign intelligence information, giving name of authorizing official.

c. The full name and official title of each individual contacted in the organization.

d. The foreign countries in which the organization operates, divided as follows:

(1) Those countries in which the organization's senior representative is an American citizen.

(2) Those countries in which the organization's senior representative is not an American citizen.

e. The type of contact established, i.e.:

(1) Contact made periodically on some established schedule,

(2) Contact made only when a specific request for information is to be presented,

(3) Contact made only when source indicates that information is available,

(4) Contact made otherwise, with description,

2. A list of all individuals, not connected with a business or other organization, with whom liaison is now being maintained for the collection of foreign intelligence information, including:

a. Full name and address,

b. Occupation and citizenship,

c. Topics and countries on which the individual is a source of foreign intelligence information.

3. A list of all individuals, on a continuing basis, interviewed only for the purpose of establishing their foreign intelligence information possibilities, including:

a. Full name, address, and citizenship,

b. If connected with an organization, the position therein and name, address, and activity of organization,

c. Topics and countries on which the individual is a potential source of foreign intelligence information.

NOTES: (a) No organization or individual will be included in any of the above lists if the reporting agency has had no contact therewith for the collection of foreign intelligence information since 1 January 1946.

(b) The term "contact" used therein is understood to mean the contacting and processing of an individual or organization, after security check is complete, and therefrom producing foreign intelligence information.

4. One of the primary purposes of the C.I.G. Contact Register is to provide means for avoiding duplication of contacts. After any of the above lists have been submitted, C.I.G. will carefully

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check same and will notify the participating agencies immediately of any contacts which should be reallocated.

II. SECURITY MEASURES.

5. C.I.G. will be responsible for security name checks of organizations and individuals with F.B.I. At the request of C.I.G., the member agencies will perform name checks on special cases within the limits of capability.

6. When a security name check reveals derogatory information, the participating agency which submitted the name will be informed.

7. When a name is cleared for exploitation, the C.I.G. Contact Register will indicate that satisfactory security check has been completed.

III. OPERATING INSTRUCTIONS.

8. Within an area in which C.I.G. has established a local interagency office, the collection of foreign intelligence information from American business concerns, other organizations and individuals in that area will be coordinated as follows:

a. C.I.G. will be responsible for securing and maintaining the over-all cooperation of business concerns and organizations in supplying foreign intelligence information. C.I.G. will establish and maintain contacts with the responsible officials of such organizations. Upon receipt by C.I.G. of the contact lists:

(1) The participating agencies will introduce the C.I.G. representatives to responsible officials of those American concerns and organizations with whom they have established liaison and from whom they have secured the cooperation of the organization as a whole. The new coordinated interagency operation will be explained to such officials and C.I.G. will thereafter maintain the over-all organization contact.

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(2) Where over-all support of an organization has not been previously secured by a participating agency and exploitation has been carried out by ^{CONTACT} ~~contact~~ with subordinate officials, C.I.G. will attempt to secure the over-all support of such organization; thereafter exploitation of subordinates will only be conducted as arranged by C.I.G. 2 DEC 46

(3) With respect to all organizations not previously exploited by participating agencies, the C.I.G. local interagency office will initiate the contacts and obtain the over-all support to exploit the contact for foreign intelligence information.

(4) Once a contact has been established by C.I.G. local interagency office, that office will undertake to obtain that type of intelligence information made available by the contact but not covered by specific request from participating agencies, and will disseminate same to the Government agencies concerned.

b. With respect to contacts with private individuals as described in paragraph 2 above, participating agencies, before exploiting the contact, will first obtain clearance from the C.I.G. local interagency office. Thereafter the contact will be handled in accordance with the provisions of paragraph 8-g, subparagraphs (2), (3), and (4) below.

c. Specific requests received by local participating agencies from their own headquarters will be handled as follows:

(1) The agency concerned will inform C.I.G. local interagency office of the request and of any sources which have been recommended.

(2) C.I.G. local interagency office will screen the request to eliminate or consolidate with similar requests received from other participating agencies.

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(3) If the request involves a source previously established as a contact of the requesting agency, C.I.G. will then authorize this agency to make the contact.

(4) If the request involves a source previously established as a contact of another participating agency, C.I.G. will arrange for the collection of the information through the agency having the established contact,

(5) If the specific requirement involves the establishment of a new contact with a business concern or other organization, C.I.G. local interagency office will attempt to establish the contact and arrange for collection.

d. Copies of all information and reports submitted by field agents pursuant to this paragraph will be supplied to C.I.G. local interagency office for recording and dissemination to other Government agencies concerned.

9. In areas where C.I.G. local interagency offices have not been established, the following will govern:

a. Participating agencies will direct their field headquarters to decide amongst themselves which agency will maintain over-all contact with each concern, or organization, or individual. Allocations should be made on the basis of the intelligence potentials of each source as it affects the interest and capabilities of the respective agencies, not on the basis of which agency first established the contact. In case of dispute, the matter will be referred to C.I.G. for decision. Thereafter all contacts with other individuals in each of such concerns or organizations will be coordinated by the agency maintaining over-all contact in the same manner as provided for C.I.G. in paragraph 8 above. C.I.G. will be informed of all allocations made in accordance with the foregoing.

b. No new contacts (see note (b) in paragraph 3 above) will be approached without prior C.I.G. clearance.

c. Copies of all information and reports submitted pursuant to this paragraph will be supplied to C.I.G. for recording in the Contact Register and dissemination to other Government agencies concerned.

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IV. SUPPORTING DIRECTIVES.

To ensure the coordinated execution of the above provisions and of the over-all policies and procedures laid down by N.I.A. Directive No. 5 and C.I.G. Directive No. 15, appropriate directives in conformity herewith will be issued by all participating agencies, after coordination with C.I.G. in each instance.

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13 November 1946

CENTRAL INTELLIGENCE GROUP

CORRECTION
TO
SUPPLEMENTAL DIRECTIVE NO. 1
TO C.I.G. DIRECTIVE NO. 15

EXPLOITATION OF AMERICAN BUSINESS CONCERNS AND
SCIENTIFIC, EDUCATIONAL AND RELIGIOUS ORGANIZA-
TIONS WITH CONNECTIONS ABROAD AND AMERICAN RES-
IDENTS TRAVELLING ABROAD AS SOURCES OF FOREIGN
INTELLIGENCE INFORMATION

Memorandum by the Secretary

Because of a typographical error, it is requested that the enclosed revision of page 4 of Supplemental Directive No. 1 to C.I.G. Directive No. 15 be substituted, and the superseded page destroyed by burning.

JAMES S. BAY JR.
Secretary

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Correction to
Supp. 1 to CIG Dir. 15

3 April 1947

CENTRAL INTELLIGENCE GROUP

AMENDMENT TO
SUPPLEMENTAL DIRECTIVE NO. 1
TO C.I.G. DIRECTIVE NO. 15

EXPLOITATION OF AMERICAN BUSINESS CONCERNS AND
SCIENTIFIC, EDUCATIONAL AND RESEARCH ORGANIZA-
TIONS WITH CONNECTIONS ABROAD AND AMERICAN RESIDENTS
TRAVELING ABROAD AS SOURCES OF FOREIGN
INTELLIGENCE INFORMATION

Memorandum by the Secretary

1. The Director of Central Intelligence and the Intelligence Advisory Board have agreed to amend paragraphs 5 and 6 of Section II of Supplemental Directive No. 1 to C.I.G. Directive No. 15, dated 12 November 1946, which now reads:

"II. SECURITY MEASURES

"5. C.I.G. will be responsible for security check with F.B.I. of organizations submitted by the participating agencies. All participating agencies will be informed of the existence of any derogatory information.

"6. Participating agencies, before submitting names of individuals to C.I.G., will make security name checks in their own Washington files. C.I.G. will then make name checks with other participating agencies and F.B.I. The agency concerned will be informed of the existence of any derogatory information."

to read:

"II. SECURITY MEASURES.

"5. C.I.G. will be responsible for security name checks of organizations and individuals with F.B.I. At the request of C.I.G., the member agencies will perform name checks on special cases within the limits of capability.

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Amend. to Supp. 1 to CIG Dir. 15

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"6. When a security name check reveals derogatory information, the participating agency which submitted the name must be informed."

2. It is, therefore, requested that the attached amended page 3 of Supplemental Directive No. 1 to C.I.G. Directive No. 15 be substituted for the original page 3 of that Directive and all superseded pages be destroyed by burning.

J. S. EARMAN

Acting Secretary, N.I.A.

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Amend. to Supp. 1 to CIG Dir. 15